

E.15 PROPOSED ROAD NAME CHANGE FOR SUMMERS ROAD, FISH CREEK TO 'KERRS ROAD'

Sustainable Communities and Infrastructure Directorate

STAFF DISCLOSURE OF INTEREST

Nil

EXECUTIVE SUMMARY

The current situation of 'Summers Road' and 'Kerrs Road', Fish Creek is causing confusion for the general public, transport vehicles, and emergency services due to:

- 'Summers Road' and 'Kerrs Road' being located on a continuous uninterrupted length of road between Buffalo Waratah Road and Fish Creek Walkerville Road.
 - 'Summers Road' starts at Buffalo Waratah Road and ends at the intersection of Stamp Road and Kerrs Road.
 - 'Kerrs Road' starts at Fish Creek Walkerville Road and ends at the intersection of Stamp Road and Summers Road.

Refer to **Attachment 1 – Map of 'Summers Road' and 'Kerrs Road', Fish Creek and Current Road Numbering.**

- The majority of properties on 'Summers Road' are addressed as 'Kerrs Road'.
- There is another road named 'Summers Road' approximately 7km away to the north east which runs off Waratah Road, Fish Creek.

Refer to **Attachment 2 – Location of the Two Roads Named 'Summers Road' (Name Duplication).**

It is proposed to commence the public consultation process by calling for community comment on the proposal to rename '**Summers Road**' to '**KERRS ROAD**'.

Refer to **Attachment 3 – Map of Proposed Name Change for 'Summers Road' to 'KERRS ROAD'**.

Document/s pertaining to this Council Report

- **Attachment 1** – Map of 'Summers Road' and 'Kerrs Road', Fish Creek and Current Road Numbering
- **Attachment 2** – Location of the Two Roads Named 'Summers Road' (Name Duplication)

- **Attachment 3** – Map of Proposed Name Change for ‘Summers Road’ to ‘KERRS ROAD’
- **Attachment 4** – Survey to Rate Payers and Occupiers

LEGISLATIVE / ACTION PLANS / STRATEGIES / POLICIES

- Local Government Act 1989 (Schedule 10, Clause 5(1a) & 5(2), and Section 89(2)(h)
- Road Management Act 2004
- AS/NZS4819: 2011 Rural and Urban Addressing
- Geographic Place Names Act 1998
- Geographic Place Name Guidelines 2010 (Version 2)
- Emergency Services Telecommunications Authority

INTERNAL POLICIES / STRATEGIES / DOCUMENTS

- Road Naming Procedure 2013

COUNCIL PLAN

Outcome:	2.0	Closely Connected Communities.
Strategy:	2.1	Engage and work collaboratively with our community.
Outcome:	3.0	Integrated Services and Infrastructure.
Strategy:	3.1	Deliver affordable modern community services and facilities through an integrated approach to planning and infrastructure development.

CONSULTATION

1. Community Consultation Undertaken (June 2016)

Letters were sent out to all rate payers and residents abutting ‘Summers Road’ and ‘Kerrs Road’ which included a survey to gauge public feedback on the proposed name change.

This outlined the proposal to rename the section of ‘Summers Road’ off Buffalo Waratah Road to the intersection of Stamp Road and Kerrs Road, to ‘**KERRS ROAD**’ so that the entire length of road, from Buffalo Waratah Road to Fish Creek Walkerville Road, would be named ‘**KERRS ROAD**’.

The survey allowed one vote to the owner of the property and one vote to the occupier of the property to register their agreement or disagreement to the proposed road name change.

When a survey is sent to the immediate affected community, consent is considered to be achieved when the number of respondents expressing consensus, added to the number of non-respondents, considered to be tacit consent, is greater than 50 per cent of the total surveyed community.

2. Survey Results - Immediate Community Rate Payer / Occupier

Population in immediate community:	16
Respondents who objected:	0
Respondents who expressed consent:	8
<u>Non-responses (tacit consent):</u>	<u>8</u>
<i>Total tacit and responded consents:</i>	<i>16</i>
<u><i>Total community that consents:</i></u>	<u><i>100%</i></u>

A copy of the survey sent to affected residents is available in **Attachment 4 – Survey to Rate Payers and Occupiers.**

3. Further Public Consultation

- Council will place a public notice of the proposed new road name (the Proposal) in the Noticeboard section of the local newspapers and on Council's website week commencing 29 August 2016 calling for community comment.
- Council will send letters to adjoining property owners / occupiers, inviting written comment.
- The community consultation period is 30 days from the publication and will close on Tuesday 27 September 2016.
- Council will receive a further report to discuss:
 - The outcome of the community consultation process including copies of any submissions received.
 - If appropriate, recommend renaming 'Summers Road' to 'KERRS ROAD'.
- That a notice is placed in the Government Gazette.
 -
- All name submissions must comply with naming rules for places in Victoria – statutory requirements for naming roads, features and localities.

REPORT

Background

Council officers have had a request to look into to the possible road name change of **'Summers Road'** to **'KERRS ROAD'** from Buffalo Waratah Road to the intersection of Stamp Road and Kerrs Road. The entire length of road would then be called **'KERRS ROAD'**.

This will help avoid confusion for the general public, transport vehicles, and emergency services with respect to road names / property numbers, and the fact that there is another road named Summers Road approximately 7km away to the north east which runs off Waratah Road, Fish Creek.

There is only one property addressed to 'Summers Road' and Council have consulted the property owner who strongly indicated 'in favour' of 'Summers Road' being changed to 'KERRS ROAD'.

History of Summers Road - Brian Summers

The Summers family have lived and farmed the land surrounding 'Summers Road' off Buffalo Waratah Road since the early 1900s. Brian Summers, son of Clare Summers, purchased the land off his father and constructed this section of road in the early 1950s with a 'Plow Shear'. The bush was very dense and this added to the curvature of the road, as the trees were too big to go through.

The other 'Summers Road' off Waratah Road was also named after Brian Summers' father and brother who owned the land surrounding this road.

It is important to record information about why a road, feature, or locality name was chosen. This relevant history and association to the area, and the significance of the family/person to the area/land will be uploaded to the historical information section in the [VICNAMES](#) website, Council's Geographic Information System (GIS), and Council's website. This will ensure the history behind 'Summers Road' is recorded and available to future generations, and to provide transparency in the naming process.

Current situation

- 'Summers Road' starts at Buffalo Waratah Road and ends at the intersection of Stamp Road and Kerrs Road.
- 'Kerrs Road' starts at Fish Creek Walkerville Road and ends at the intersection of Stamp Road and Summers Road.

Proposed outcome

- 'Kerrs Road' will start at Buffalo Waratah Road and end at Fish Creek Walkerville Road.

Discussion

Geographic Place Name Guidelines 2010

Council is governed by the [Geographic Place Name Guidelines 2010](#) (GPN) and appropriate naming is essential to identify locations for providing emergency services and delivering goods and services in Victoria. The naming rules are based on national standards and policies. They provide a strong basis for standardised and unambiguous naming procedures across the state.

Geographic names must not risk public and operational safety for emergency response, or cause confusion for transport, communication, and mail services. Many emergency response and other public service providers (such as mail) are determined by locality boundaries or road extents, so proposals must ensure that operations will not be adversely affected. A road name must not be applied in an ambiguous or confusing way for road use.

Emergency response and public service providers rely on road names being officially registered and signed. This ensures that a road's location and extent is uniquely identified in the Victorian Government's spatial databases, and is therefore accessible on the majority of relevant organisational and public mapping products.

Council use the Vicmap database as the underlying database for its IntraMaps and GIS.

Name Duplications

Road Name duplicates are considered to be two (or more) names within close proximity, or names that are identical or have similar spelling or pronunciation. Duplicate or similar sounding/spelling names must not be duplicated within a 15km Radius under the GPN Guidelines. Summers Road does not comply with these guidelines as there are two roads named Summers Road within a 7km radius. Refer to **Attachment 2**.

Options

The options available to Council are:

1. To commence the public consultation process by calling for community comment on the proposal to rename '**Summers Road**' to '**KERRS ROAD**'.
2. To leave the road as 'Summers Road'.

Option 2 is not considered a viable option due to the confusion it is creating with:

- Two road names on a continuous uninterrupted length of road; and

- The other 'Summers Road' off Waratah Road 7km away.

Proposal

It is proposed that Council proceed with Option 1 and commence the public consultation process by calling for community comment on the proposed road name change of '**Summers Road**' to '**KERRS ROAD**'.

FINANCIAL CONSIDERATIONS

The cost to Council will be for the supply and installation of new signage for the affected road if approved by Council. The estimated cost to install new signage is approximately \$150 and can be accommodated in Council's approved signage budget.

RISKS

There is minimal risk to Council as the methodology for the naming of roads is contained in the GPN and this proposal conforms to the principles outlined in Sections 1.8 and 4.

There is a risk to Council choosing not to apply the principles of the GPN and *AS/NZS4819: Rural and Urban Addressing*, especially where properties will not have appropriate addresses applied and the associated likelihood of emergency and public services provision being impaired or delayed.

CONCLUSION

Renaming 'Summers Road' to 'KERRS ROAD' as recommended, and aligning the road numbering will remove the confusion for emergency services and the general public.

RECOMMENDATION

That Council:

1. Commence a process pursuant to Section 10, Clause 5 of the Local Government Act 1989, by calling for community comment on the proposed renaming of 'Summers Road' to 'KERRS ROAD', from Buffalo Waratah Road to the intersection of Stamp Road and Kerrs Road (the Proposal).
2. Give public notice in its Noticeboard section of the local newspapers and on Council's website week commencing 29 August 2016 on the Proposal, and the notice to clearly state:
 - a. A person may make a submission to the Proposal no later than Tuesday 27 September 2016 addressed to the Assets Technical Officer, South Gippsland Shire Council, Private Bag 4, Leongatha 3953 or delivered to the Council Office, 9 Smith Street, Leongatha.

- b. Copies of submissions (including submitters' names and addresses) will be made available at the Council meeting at which the proposals are considered and Council is required to make submissions available for public inspection for a period of twelve months.
- 3. Receive a final report at the next available Council Meeting detailing:
 - a. The summary of the outcome of the public consultation process including copies of any submissions received.
 - b. If appropriate, a recommendation to rename 'Summers Road', Fish Creek to 'KERRS ROAD'.
 - c. Place of a notice in the Government Gazette.

MOVED: Cr Kennedy

SECONDED: Cr Davies

THAT COUNCIL:

1. **COMMENCE A PROCESS PURSUANT TO SECTION 10, CLAUSE 5 OF THE LOCAL GOVERNMENT ACT 1989, BY CALLING FOR COMMUNITY COMMENT ON THE PROPOSED RENAMING OF 'SUMMERS ROAD' TO 'KERRS ROAD', FROM BUFFALO WARATAH ROAD TO THE INTERSECTION OF STAMP ROAD AND KERRS ROAD (THE PROPOSAL).**
2. **GIVE PUBLIC NOTICE IN ITS NOTICEBOARD SECTION OF THE LOCAL NEWSPAPERS AND ON COUNCIL'S WEBSITE WEEK COMMENCING 29 AUGUST 2016 ON THE PROPOSAL, AND THE NOTICE TO CLEARLY STATE:**
 - a. **A PERSON MAY MAKE A SUBMISSION TO THE PROPOSAL NO LATER THAN TUESDAY 27 SEPTEMBER 2016 ADDRESSED TO THE ASSETS TECHNICAL OFFICER, SOUTH GIPPSLAND SHIRE COUNCIL, PRIVATE BAG 4, LEONGATHA 3953 OR DELIVERED TO THE COUNCIL OFFICE, 9 SMITH STREET, LEONGATHA.**
 - b. **COPIES OF SUBMISSIONS (INCLUDING SUBMITTERS' NAMES AND ADDRESSES) WILL BE MADE AVAILABLE AT THE COUNCIL MEETING AT WHICH THE PROPOSALS ARE CONSIDERED AND COUNCIL IS REQUIRED TO MAKE SUBMISSIONS AVAILABLE FOR PUBLIC INSPECTION FOR A PERIOD OF TWELVE MONTHS.**
3. **RECEIVE A FINAL REPORT AT THE NEXT AVAILABLE COUNCIL MEETING DETAILING:**

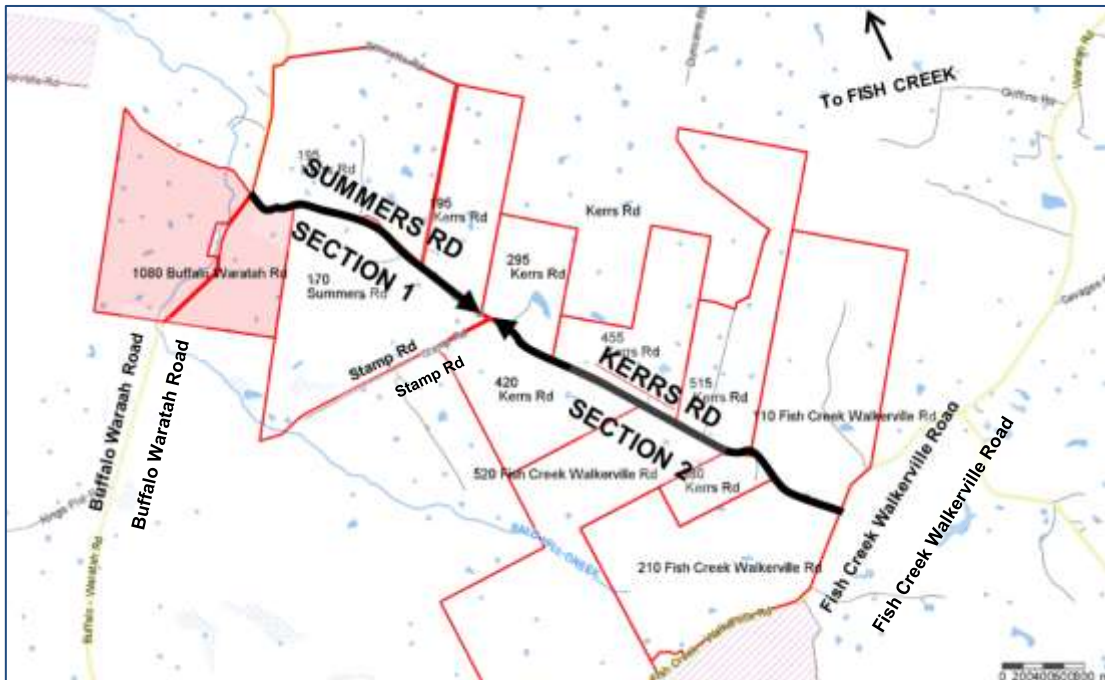
- a. THE SUMMARY OF THE OUTCOME OF THE PUBLIC CONSULTATION PROCESS INCLUDING COPIES OF ANY SUBMISSIONS RECEIVED.
- b. IF APPROPRIATE, A RECOMMENDATION TO RENAME 'SUMMERS ROAD', FISH CREEK TO 'KERRS ROAD'.
- c. PLACE OF A NOTICE IN THE GOVERNMENT GAZETTE.

CARRIED UNANIMOUSLY

Cr Fawcett was not present for the vote.

Attachment 1
Map of Summers Road and Kerrs Road, Fish Creek
and Current Road Numbering

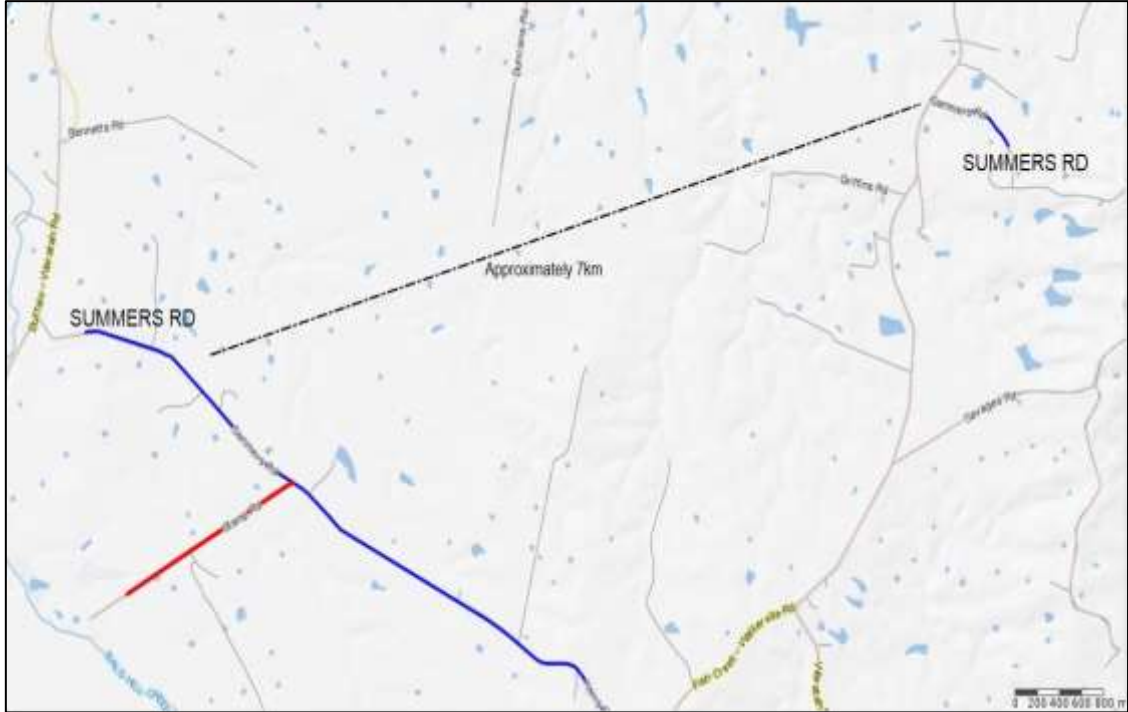
CURRENT SITUATION



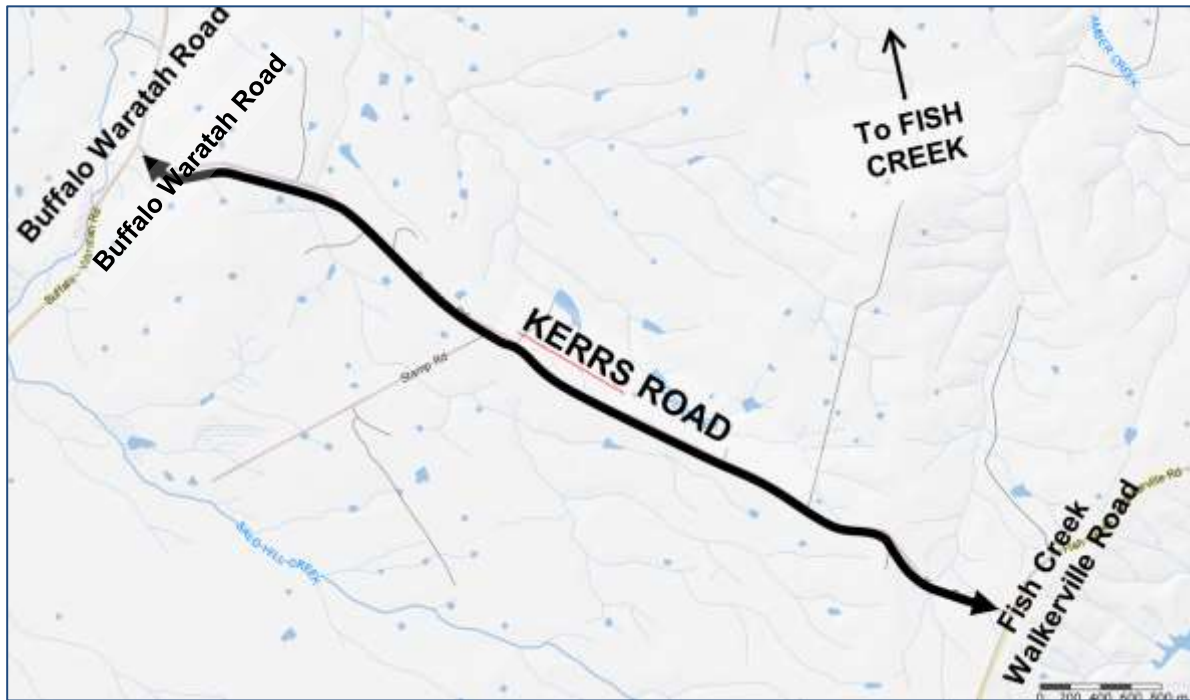
Section 1 – ‘Summers Road’ starts at Buffalo Waratah Road and ends at the intersection of Stamp Road and Kerrs Road.

Section 2 – ‘Kerrs Road’ starts at Fish Creek Walkerville Road and ends at the intersection of Stamp Road and Summers Road.

Attachment 2
Location of the Two Roads Named 'Summers Road'
Name Duplication



Attachment 3
Map of Proposed Name Change for Summers Road to 'KERRS ROAD'



**Attachment 4
Survey to Rate Payers and Occupiers**

South Gippsland Shire Council
Joanne Cox
9 Smith Street
Leongatha VIC
3953

Please circle your preference below & return in the reply paid envelope 30 days from this letter or before close of business Monday 20th June 2016.

Council proposes to rename the section of 'SUMMERS ROAD' off Buffalo Waratah Road, as 'KERRS ROAD' for the entire length, from Buffalo Waratah Road to Fish Creek Walkerville Road in the locality of FISH CREEK.

YES

I support the proposed road name change

NO

I do not support the proposed road name change

A non-return of surveys will be treated as 'tacit approval' for the proposal.

Your responses will form the basis of a proposal that will be forwarded to Council in due course. This is a lengthy process and will involve 2 reports to Council, 1 seeking community comment & community consultation, the second to formally adopt the name change if approved it will be then forwarded to The Office of Geographic Names for final consideration & approval.